



# DECODER

Spring 2012

## Official Newsletter of the Wisconsin County Code Administrators

### President's Message - Paul Van Eijl

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Submission of Articles: WCCA Welcomes articles, letters to the editor, articles from the WCCA districts, calendar listings, etc. Please send anything that may be of interest to other zoning administrators in Wisconsin. Articles may be submitted by mail, fax or email. Content of the articles does not necessarily represent the position of WCCA, the WCCA Executive Committee, or the editor.  
 Deadlines:  
 Spring Issue March 15  
 Summer Issue June 15  
 Fall Issue September 15  
 Winter Issue December 15

Well, spring is right around the corner. After coming off a winter that wasn't, one can't help but feel sympathetic to skiers, snowmobilers, and those who thrive on winter recreation. But I think most of us are ok with 50 degrees in January.

Spring conference is also right around the corner and Steve Rannenberg has put together a great conference agenda. Coming from experience, the conference schedule can take a lot of time to organize and a great deal of thanks goes out to Steve. Dusty and Michelle have also hit the ground running with their new positions and the members in charge are handling their duties well. Kay has also done a great job of keeping the Executive Board aware of pending legislation. She also has a lot on her plate in polling the District Reps and composing letters in regard to legislative issues.

As you may know, the executive board has kept the membership aware of legislative activity regarding land use issues. Many of you also view the Wheeler report or other Wisconsin legislative websites to keep abreast of pending legislation. The Legislative Representative for the WCCA provides comments and insight

to legislators regarding these important bills.

Typically, when a bill is introduced, the WCCA Legislative Representative informs the rest of the executive board and seeks input. When time permits, the district representatives will poll their respective districts for feedback from the individual counties on the proposed bills. The legislative representative relies heavily on the feedback from the individual counties to the district representatives and in turn compiles the feedback from the district representatives in order to formulate an official opinion of the WCCA.

When you receive a request for feedback regarding a bill, please take the time to respond to your district representative. Even if it is just a one or two sentence response, it gives the district representative the feedback needed to formulate an opinion from the respective district. Many times, as in fast-track legislation, there is very little time to comment on the bill prior to the public hearing date. In these instances, quick responses are appreciated so there is time to relay the opinions to the legislative representative.

As many of you know, this

will be my last WCCA conference as a member of WCCA. I can't help but reminisce on the fun parody songs, comedians, motivational speakers, and other forms of entertainment that we have had at conferences. Well, all good things must come to an end, and although I learned a ton at our conferences, I probably learned more through the war stories after the meetings were over. That was where the camaraderie was built and we were able to ask questions that we would be reluctant to ask in public.

My new position in the private sector will be working hand in hand with some of you. I will be handling land acquisitions, and may see first-hand how the regulations I have drafted will be implemented. Before I leave, I want to encourage you to keep up the great work in the field and continue to work to protect the health, safety, and general welfare of the public. Your patience is definitely an asset. My last piece of advice is to keep in mind that with some, it may constitute some education on environmental issues, road issues, etc. But I have learned a little time in education for the applicant goes a long way!!

Paul van Eijl  
 WCCA President



## District Reports

### East Central District—Bill Bosiacki

ECWCCA district counties gathered in February with Door County hosting. We met in Sturgeon Bay at the Maritime Museum. A presentation by Marty Olejniczak, Sturgeon Bay City Planner, about redevelopment projects in the city, one of which was across Sturgeon Bay from the museum. We then had a guided tour of the museum which was enjoyed by all. Thank you Door County!

In March we had our joint ECWCCA/NEWCCA meeting at our usual spot, the Holiday Inn at Kelly Lake, with presentations on wetlands by Finamore & Bailey of CWE, Inc. and changes to the model floodplain ordinance by Gary Heinrichs DNR, after which everyone took part in a feast of sirloin tips, broasted chicken, and fish with all the fixens. The drive home after this meal was a bone of contention as to who was going to be the unlucky one to be the driver so the others could digest and rest. Needless to say, our gas mileage on the way home was not as good! Our secretaries enjoyed the cream puffs that were ordered to be brought back. Thank you Oconto County for hosting!

### Northwest District-Tom Bergman

The Northwest District met in Ashland at the South Shore Brewery for our quarterly meeting on February 15<sup>th</sup>. In December I took over as the president of the district replacing Dan Bowers from Lincoln County. First off I would like to thank Dan for his hard work in representing our district in 2011. Dan's great communication and dedication to understanding complex state and local issues has served and continues to serve our district.

Our district was fortunate to have Tom Blake, the DNR Shoreland Zoning Specialist, attend our meeting. He was able to bring us up to speed on many of the DNR issues that will affect our district including potential changes to NR 115 and the Conservation Council hearings in April.

Also in attendance was Matt Janzen, Wastewater Specialist from Department of Safety and Professional Services. Matt was able to make the long trip from Wausau to give us an update on some of the changes at DSPS.

The importance of our district meetings and the WCCA has truly come to light with all the new legislation in Madison. Communication between the counties is of the utmost importance if we want to have any say in the future of our trade and continue to protect the public interest. As Plato said, "One of the penalties of refusing to participate in politics is that you end up being gov-

2011 proved to be a very busy year with the Frac Sand Industry knocking on our door as well as a large number of residences in Trempealeau County each and every day. The Environment and Land Use Committee endured meetings that took place every month that would start at 9:00 a.m. and run continuous until 3:00 p.m. in the afternoon. This prompted the committee to instruct staff on some policy changes. Non-metallic mining is administered under an ordinance that was adopted with the help of a citizen advisory committee back in 1996. This same ordinance is used to regulate the Frac Industry in our County today, the past mining permits where never to the scale of current applications nor where the public concerns. The changes that the committee sought where requiring a letter and conditions proposed by the town before an application is placed on the agenda. They also have required a 3<sup>rd</sup> party environmental review of large scale operations to address the site specific concerns as well as any potential environment concerns. The Non-metallic mining Ordinance has remained in place with only 1 modification back in 2006 when the language change was made distinguishing "daylight hours of operation" to ones that are stated specifically for each day of the week. In 2011 that language was challenged with two different attempts, 1<sup>st</sup> through a variance to the Ordinance and 2<sup>nd</sup>ly by an Ordinance amendment, both failed with close to 100 people showing up from the public to voice their concerns. To date the Environment and Land Use Committee has issued 11 mining permits for the Frac Industry and have 3 permits that have been tabled or pending. Truck traffic is sure to be an issue for 2012 with an increase in permit numbers and limited places to haul sand for processing. The Department of Transportation, Trempealeau County Highway Department and local Towns have all voiced their concerns and weighed in on conditions that help control public safety, repair and maintenance of our roads through Road Use Agreements. The mining companies have accepted responsibility for this issue and have been very cooperative with all of the agencies involved.

2011 remained fairly consistent with 2010 building permit numbers, we are still seeing a slight increase in existing home remodels and additions vs new home construction. We are hoping with declining interest rates that new home construction will increase for 2012 and continue to provide support for local builders and suppliers.



## District Reports Continued

### North East District— Becky Frisch

The North East District wrapped up its winter meeting schedule with a Joint meeting with the East Central District on March 1st at Kelly Lake. Speakers included Brian Bailey and Stephanie Finamore from CWE, Inc. who gave a presentation on the basics of delineating wetlands. It was coincidental that earlier that morning it was announced state-wide that Governor Walker signed the “Wetland Bill”. Good bye water quality certifications, hello wetland permits. The group discussed the good, the bad, and ugly of the new law and the challenges that lie ahead. Gary Heinrichs, DNR floodplain guru was also a speaker and enlighten us on the FEMA mandated changes in the model floodplain ordinance. Some counties will have to adopt the new model sooner than others.

The afternoon centered on county updates which covered everything from ordinance revisions including airport land use ordinances crossing county lines, POWTS inventories, farmland preservation, floodplain mapping issues, personnel changes, and vacancies. For once, we didn’t talk about NR115!

NEWCCA also met in February with Florence County hosting. The agenda included a presentation from Jon Simonsen, DNR, on the DNR review of DOT and local culvert projects and Trans 207 review of culverts in mapped floodplains. Rich Wolosyn, Florence County presented information on his county’s permit tracking and maintenance program with the interface to the Florence County GIS web site.

Another winter season of district meetings has come to an end. NEWCCA will meet again in December, 2012. See you at the spring conference!

### West Central—Kevin Lien

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## District Reports—Continued

Southwest District—Dan Everson

February 24, 2012 – With a fresh blanket of snow on the ground it wasn't a good day to forget the Oaklies as we converged at the Lafayette County Courthouse in Darlington.

Lafayette County was our last stop within our "World Tour" the past three years and turnout was excellence. Newly hired Zoning Administrator, Troy Maggied was our host and counties represented were Dane, Grant, Green, Iowa, Lafayette and Sauk. Gary Heinrichs, DNR and Mark Finger, DSPS were also in attendance. We also got to meet the former Mayor of Darlington, Bev Anderson.

Our meeting started off with a lengthy discussion of the annual reclamation reports of the non-metallic mining program. Scott Godfrey shared with what he took away from the NR 135 RA roundtable meeting in Dodge County last week and we reviewed each county's way of administering the program as well as financial assurance.

Brian Cunningham requested an update with regards to septic maintenance that turned into an informative session on POWTS. Dan Everson provided a brief update with NR 115 and Godfrey informed us of the latest with WLI and ideas to make statutory changes. Gary Heinrichs provided a summary of the newly adopted statewide model floodplain ordinance and in closing we talked briefly about the upcoming Spring Conference and memberships.

In other news: Mike Bindl was elected as alternate district representative. Steve Hubner recently retired as Zoning Administrator from Lafayette County with over 35 years experience. Also, Kris Schutte, Assistant Zoning Administrator is retiring from Dane County on March 9<sup>th</sup>. We thank you for all of your hard work and service throughout the years and may your best days lie ahead.

Our next meeting will be in Dane County and working on taking a tour of the state's first cooperative manure digester plant.

Fun Facts:

Lafayette County was formed in 1847 when the Legislature divided Iowa County into two separate counties. The Southern portion became Lafayette County, named after Marquis de Lafayette.

The Lafayette County Courthouse was built between 1905 and 1907 at a total cost of \$136,556.17. When Mr. Matt Murphy from Benton, Wisconsin, died in 1903, he bequeathed that 70% of his estate be used toward the construction of a County Courthouse. Today, Lafayette County has the distinction of having the only Courthouse still in use in the United States that was paid solely by one man.

Portions of the movie Public Enemies, starring Johnny Depp were filmed in the courthouse and a handful of county staff were unpaid extras.

Southwest District Rep - Daniel Everson

## Message from the Secretary/Treasurer

From the WCCA Secretary/Treasurer

First, I would like to say thank you for electing me your Secretary/Treasurer and having the confidence in me to take on this great responsibility. I want to update the membership on some new happenings with the Secretary/Treasurer position. The organization purchased a laptop and QuickBooks software to update our billing

and accounting. If you haven't noticed, I have been e-mailing out receipts for membership dues and conference registration. Because of this new system, it is very important to put down your e-mail address on all of the forms so you get copies of the receipts or invoices. Please check with your County Treasurer or Clerk to be sure that the address for WCCA is Jefferson County Planning and Zoning, 320 S Main St. Room 201, Jefferson, WI 53549. We

are still getting a couple of registrations and memberships fees initially going to the wrong address. Finally, if you haven't done so, please send your 2012 membership dues!!! All applications are on-line at [www.wccadm.com](http://www.wccadm.com) If you have any questions, please e-mail me at [wccadm@yahoo.com](mailto:wccadm@yahoo.com) or call (608) 774-4537. See you at Spring Conference.

Michelle Staff WCCA Secretary/Treasurer

## Message from the Legislative Chairperson

Kay Miller (Door County) Chair of the Legislative Committee has her report posted on the WCCA web page. If you have any questions or concerns about legislative issues, please contact Kay at [kmiller@co.door.wi.us](mailto:kmiller@co.door.wi.us) You can view the report on the WCCA Web Site at <http://www.wccadm.com>



# WCCA Budget

	Jan - Dec 11	Budget	\$ Over Budget	% of Budget	Proposed 2012 Budget
<b>Ordinary Income/Expense</b>					
<b>Income</b>					
44500 · Government Grants					
44540 · State Grants	\$18,227.73				<b>No Grants</b>
Total 44500 · Government Grants	\$18,227.73				
46400 · Other Types of Income					
46430 · Miscellaneous Revenue	\$0.00	\$250.00	-250	0.00%	<b>0.00</b>
Total 46400 · Other Types of Income	\$0.00	\$250.00	-250	0.00%	<b>250.00</b>
47200 · Program Income					
47230 · Membership Dues	\$5,800.00	\$5,500.00	300	105.50%	<b>5,650.00</b>
47240 · Spring Conference	\$11,136.00	\$10,000.00	1136	111.40%	<b>10,000.00</b>
47250 · Fall Conference	\$9,663.00	\$10,000.00	-337	96.60%	<b>10,000.00</b>
Total 47200 · Program Income	\$26,599.00	\$25,500.00	1099	104.30%	<b>25,650.00</b>
49000 · Special Events Income					
49010 · Raffles/Silent Auction	\$798.70	\$1,750.00	-951.3	45.60%	<b>1,200.00</b>
49020 · Vendor Booth	\$150.00				<b>150.00</b>
Total 49000 · Special Events Income	\$948.70	\$1,750.00	-801.3	54.20%	<b>1,350.00</b>
49500 · Interest Income	\$10.15				<b>13.15</b>
Total Income	\$45,785.58	\$27,500.00	18285.58	166.50%	
Gross Profit	\$45,785.58	\$27,500.00	18285.58	166.50%	<b>27,263.15</b>
<b>Expense</b>					
60300 · Awards and Grants					
60320 · Scholarship	\$1,000.00	\$1,000.00	0	100.00%	<b>800.00</b>
60330 · Raffle Payouts	\$0.00	\$1,000.00	-1000	0.00%	<b>700.00</b>
60340 · Awards/Certificates	\$315.31	\$300.00	15.31	105.10%	<b>500.00</b>
60350 · Grant	\$18,228.06				
Total 60300 · Awards and Grants	\$19,543.37	\$2,300.00	17243.37	849.70%	<b>2,000.00</b>
60900 · Business Expenses					
60910 · Executive Board Meetings	\$1,882.94	\$2,000.00	-117.06	94.10%	<b>2,000.00</b>
60920 · Business Registration Fees	\$25.00				<b>25.00</b>
60930 · Legislative/Education	\$102.68	\$100.00	2.68	102.70%	<b>100.00</b>
Total 60900 · Business Expenses	\$2,010.62	\$2,100.00	-89.38	95.70%	<b>2,125.00</b>
62100 · Contract Services					
62110 · Accounting Fees	\$9.00				<b>200.00</b>
Total 62100 · Contract Services	\$9.00				
65000 · Operations					
65020 · Postage, Mailing Service	\$148.96	\$100.00	48.96	149.00%	<b>125.00</b>
65030 · Printing and Copying	\$56.00				<b>50.00</b>
65040 · Supplies	\$579.44	\$250.00	329.44	231.80%	<b>250.00</b>
65050 · Telephone, Telecommunications	\$0.00	\$30.00	-30	0.00%	<b>0.00</b>
65060 · Web Page	\$136.50	\$200.00	-63.5	68.30%	<b>140.00</b>
Total 65000 · Operations	\$920.90	\$580.00	340.9	158.80%	<b>565.00</b>
65100 · Other Types of Expenses					
65120 · Insurance - Liability, D and O	\$443.00	\$215.00	228	206.00%	<b>225.00</b>
65150 · Memberships and Dues	\$0.00	\$50.00	-50	0.00%	<b>0.00</b>
65160 · Other Costs	\$10.00				
Total 65100 · Other Types of Expenses	\$453.00	\$265.00	188	170.90%	<b>225.00</b>
66000 · Payroll Expenses					
66010 · Secretary/Treasurer	\$2,000.00	\$2,000.00	0	100.00%	<b>2,000.00</b>
66020 · Web Page Coordinator/Newslette	\$2,000.00	\$2,000.00	0	100.00%	<b>2,000.00</b>
66030 · Conference Coordinator	\$2,000.00	\$2,000.00	0	100.00%	<b>2,000.00</b>
Total 66000 · Payroll Expenses	\$6,000.00	\$6,000.00	0	100.00%	<b>6,000.00</b>
68300 · Conferences					
68310 · Spring Conference	\$6,127.93	\$8,000.00	-1872.07	76.60%	<b>8,000.00</b>
68320 · Fall Conferences	\$8,867.90	\$8,000.00	867.9	110.80%	<b>8,000.00</b>
68330 · Refunds	\$0.00	\$125.00	-125	0.00%	<b>125.00</b>
Total 68300 · Conferences	\$14,995.83	\$16,125.00	-1129.17	93.00%	<b>16,125.00</b>
<b>Total Expense</b>	<b>\$43,932.72</b>	<b>\$27,370.00</b>	<b>16562.72</b>	<b>160.50%</b>	<b>27,240.00</b>
Net Ordinary Income	\$1,852.86	\$130.00	1722.86	1425.30%	
Net Income	\$1,852.86	\$130.00	1722.86	1425.30%	

Approved by the Executive Board on 1/19/2012



## Spring 2012 Conference Agenda

<b>Wednesday, March 28, 2012</b>	
7:00 - 9:00 PM Meadows Boardroom	<b>Executive Board Meeting</b> (See separate agenda)
<b>Thursday, March 29, 2012</b>	
8:00 - 8:25 AM	<b>REGISTRATION</b>
8:25 - 8:30 AM Salon B	<b>Welcome Address – Introductions – Announcements</b> <i>Steve Rannenber</i> g - First VP
8:30 - 9:30 AM Salon B	<b>Department Consolidation and Lean Government Initiatives</b> <i>Alan Probst</i> - UW Extension Local Government Center
9:30 - 10:30 AM Salon B	<b>Interface Between WI Emergency Management and Zoning Departments</b> <i>Roxanne Gray</i> , Wisconsin Emergency Management
10:30 - 10:45 AM	<b>BREAK</b>
10:45 - 11:45 AM Salon B	<b>Interface Between Environmental Analysis Staff and Zoning Departments</b> <i>David Siebert</i> , Wisconsin DNR
12:00 - 1:00 PM Salon C	<b>LUNCH</b>
1:00 - 2:30 PM Salon B	<b>Coastal Wisconsin Panel Discussion</b> <i>Michael Friis</i> , Wisconsin Department of Administration Coastal Mgmt. <i>Kathleen Angel</i> , Wisconsin Department of Administration Coastal Mgmt. <i>Steve Galarneau</i> , WDNR-Director, Office of Great Lakes <i>Dan Baumann</i> , WDNR-Regional Water Leader (West Central) <i>Al Luloff</i> , P.E. CFM - Association of Floodplain Managers
2:30 - 3:30 PM Salon B	<b>Zoning Case Law Update</b> <i>Dean Richards</i> , Attorney-at-Law
3:30 - 3:40 PM	<b>BREAK</b>
3:40 - 4:30 PM Salon B	<b>Topical Roundtables</b> -“Chat groups” including today’s speakers and WCCA ad hoc committee members Hang loose and WIN a prize!
4:30 - 5:30 PM Salon B	<b>WCCA BUSINESS MEETING</b> (See separate agenda)
5:30 PM - 6:30 PM Salon C	<b>SPARKLING CONVERSATION AND SOCIAL HOUR</b>
6:30 PM Salon C	<b>DINNER BANQUET</b> : Door prizes, Awards : Announcement of retirees : Special guest speaker John Anderson



## Spring 2012 Conference Agenda –Continued

<b>Friday, March 30, 2012</b>			
7:30 - 8:30 AM Continental Breakfast Room	<b>BREAKFAST</b>		
<b>Concurrent Session "A" POWTS Track*</b>		<b>Concurrent Session "B" Land Use Track</b>	
<b>SALON A</b>	<b>SALON B</b>		
8:30 - 9:00AM	<b>POWTS Program Update</b> <i>Roman Kaminski, DSPS</i>	8:30 - 9:30AM	<b>State Cartographer's Office Activities Overview and Interface with County Departments</b> <i>Brenda Hemstead, WI State Cartographers Office</i>
9:00 - 10:00AM	<b>Public Health Aspects of POWTS regulation</b> <i>Charles Warzecha, DHS Bureau of Environmental and Occupational Health</i> <i>Dale Grosskurth, Marathon Co. Health Dept.</i> <i>Chris Olson, Door County</i>	9:30 - 10:30AM	<b>Role of the County Surveyor, Land Records and Interface with Zoning Department</b> <i>Bryan Meyer, La Crosse County Surveyor, Wisconsin County Surveyors Association Vice President</i>
10:00 - 10:10AM	<b>BREAK</b>	10:30 - 10:40 AM	<b>BREAK</b>
10:10 - 11:00AM	<b>SPS 383 Code Update &amp; FAQ</b> <i>Dale Dimond, Marathon County</i> <i>SPS Plan Reviewer and SPS Wastewater Specialist</i>	10:40 -12:00PM	<b>PROGRAM UPDATES</b> DNR- <i>Heinrichs / Kennedy</i> DATCP - <i>Foye / Godfrey</i> WCA – <i>Keith Langenhahn</i> CLUE - <i>Markham / Roberts</i> WWA - <i>Magyera / Bowers</i>
11:00 - 12:00PM	<b>POWTS Maintenance Tracking Software Demonstration</b> <i>Steve Moore, Transcendent Technologies</i>		
<b>12:00 PM Drawing for one free night at the Stoney Creek Inn</b>			



# 2012 Spring Conference Registration

## 2012 WCCA SPRING CONFERENCE REGISTRATION FORM

March 29-30, 2012

Stoney Creek Inn, 1100 Imperial Ave, Mosinee, WI 54455

Please fill out separate forms for each paying attendee. Make checks payable to WCCA. Mail forms with payment to: **WCCA, Jefferson County Planning & Zoning, 320 S Main Street Room 201, Jefferson WI 53549**  
Phone: 608.774.4537. Fax 920.674.7525 E-mail [wccadm@yahoo.com](mailto:wccadm@yahoo.com)

Registration Deadline: March 16, 2012. Extra \$15 fee after March 16, 2012. Registration fees will be refunded if you cancel before March 23, 2012.

***For hotel reservations, please contact Stoney Creek Inn by March 14, 2012 at 1-800-659-2220. Let them know you are with WCCA. Rooms are \$70 / night.***

Name \_\_\_\_\_ County/Agency \_\_\_\_\_

Address \_\_\_\_\_ E-mail \_\_\_\_\_

City \_\_\_\_\_ Zip \_\_\_\_\_ Day Phone \_\_\_\_\_

Please let us know if you have any dietary restrictions or special needs: \_\_\_\_\_

If you have any questions about registration, please contact Michelle Staff @ 608.774.4537. Other conference questions can be directed to Steve Rannenberg @ 715.395.1380 or CeCe @ 715.532.2156.

### CONFERENCE FEES

(Full packages include sessions, materials, meals and breaks)

WCCA Member Full Conference Package ..... \$115

Rookie Rate (if you are a member who has never attended a conference before)... \$85

Non-Member Full Conference Package (includes membership fee)..... \$155

Full Time Student (meals are not included with this registration)..... FREE

#### Partial Conference Packages (no meals included)

Thursday Morning ..... \$35

Thursday Afternoon ..... \$35

Friday Morning ..... \$35

Additional Fee for registering after March 16, 2012..... \$15

TOTAL (make check payable to WCCA)..... \_\_\_\_\_

#### Meals for non-conference attendees (i.e. spouses) and partial day attendees

Thursday Lunch..... \$14

Thursday Dinner..... \$18

Additional Fee for registering after March 16, 2012..... \$15

TOTAL (make check payable to WCCA)..... \_\_\_\_\_

Please let us know if you have any dietary restrictions or special needs: \_\_\_\_\_

If you have any questions about registration, please contact Michelle Staff @ 608.774.4537. Other conference questions can be directed to Steve Rannenberg @ 715.395.1380 or CeCe @ 715.532.2156.





## Message from the Web Coordinator

During this transition period to a new Web Coordinator/Decoder Editor, it is very appreciated for the patience everyone is demonstrating. I am in the process of redoing the website to make it easier to navigate and find what you are looking for. If you have any questions or your contact info has changed, please email me at [grant@maqs.net](mailto:grant@maqs.net).

Thanks,

Dusty Grant

Website Coordinator and Decoder Editor



### **DECODER**

Wisconsin County Code Administrators

Website - [www.wccadm.com](http://www.wccadm.com)

Website contact - [grant@maqs.net](mailto:grant@maqs.net)