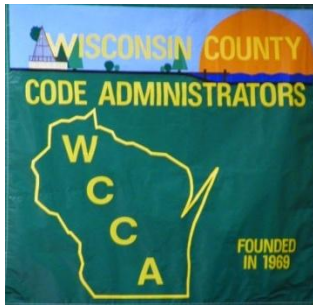


# DECODER



## Official Newsletter of the Wisconsin County Code Administrators



### Inside this issue

- Fall Conference Info
- District Reports
- Impervious Surface

**Don't forget your 2011 Annual Dues**

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### PRESIDENT'S MESSAGE -- MARK STEWARD

As summer comes to a close we reflect on the activities that took place this year. The state budget was passed, with a little bit of debate ;) , the Working Lands program took a slight step backward, and the implementation of NR115 has been delayed two years and we thwarted some legislation. Keeping up with all this activity was your Executive Board.

Thanks to the diligent work of members of the Executive Board and WCCA Committees and all of our members, we were able to hold off legislation that would have greatly weakened our ability to enforce failing septic systems. In addition our Executive Board and Committee members attended public hearings on NR115 and were able to successfully convince the Legislature and the Natural Resources Board to delay the implementation of NR115 to January 2014 and to allow our voice to be heard in regards to potential changes. One particular committee, the Working Lands Initiative Committee, had a face to face meeting with the Secretary of DATCP and was able to express our concerns directly to him and he was open to our suggestions.

The next steps include presenting changes to Chapter 91 of the Statutes

(Working Lands) to the Secretary, and the NR115 Advisory Committee will be meeting with the DNR in Stevens Point in the middle of September to discuss the letters we have sent them. The door has been open with regards to NR115 and we are taking advantage. If you have any suggestions or ideas on how to positively change NR115, please contact your local WCCA District Representative.

The Executive Board met on August 26 in Stevens Point to discuss a variety of topics. At that meeting we met the new WCA Legislative Liaison, Mr. Doug Parrott. He introduced himself, offered some insight into some recent and upcoming legislation and also he will be attending the Fall Conference. We appointed new members to the NR115 Advisory Committee, discussed an economic impact study being conducted by DNR (which will be coming to a County near you this fall), and we discussed the fall conference.

The Fall Conference is earlier this year. Please mark your calendar for October 12 – 14 in

Merrimac at Devil's Head Resort and Conference Center. Not only is Devil's Head a great ski resort, but it has 36 holes of championship golf. Paul Van Eijl has put together a diverse and great conference which includes a field trip, weather permitting a session from the top of the ski hill, and elections, Professional of the Year award and recognition of retirees. If you know of anyone retiring this year, or who missed last year's presentation please get their name to your District Rep.

As for elections, we are looking for someone to step up and become the new Secretary-Treasurer, and those will be big shoes to fill, in addition we will be electing a new 2<sup>nd</sup> Vice President. If you are interested in these positions, please let your District Rep know and they will get your name to the nominating committee. This is your opportunity to make a difference.

See you all in October.

STEVE RANNENBERG (DOUGLAS COUNTY) CHAIR OF THE LEGISLATIVE COMMITTEE HAS NO REPORT THIS NEWSLETTER DUE TO THE FACT THE LEGISLATOR IS OUT OF SESSION. THE FALL SESSION WILL BE GEARING UP VERY SOON. IF YOU HAVE ANY QUESTIONS OR CONCERNS ABOUT LEGISLATIVE ISSUES, PLEASE CONTACT STEVE AT [rannenbergs@ci.superior.wi.us](mailto:rannenbergs@ci.superior.wi.us)

YOU CAN VIEW THE FULL REPORT ON THE WCCA WEB SITE AT [HTTP://WWW.WCCADM.COM](http://www.wccadm.com)

## **Board of Adjustment Training Opportunities**

### **Zoning Workshop for Boards of Adjustment/Appeals**

**Wednesday, September 21, 2011, Cloverland Town Hall, Eagle River, WI, Vilas County**

This workshop is designed for advanced zoning board of adjustment and zoning board of appeals members. Zoning staff, plan commission members, realtors, county board members and other interested persons are also encouraged to attend. The workshop will provide information about the procedures and legal standards that apply to zoning boards, and leave plenty of time to discuss local issues. The workshop will also feature several interactive exercises including round table discussions, a mock zoning board hearing, and Q&A by a panel of attorneys.

### **Zoning Workshop for Boards of Adjustment/Appeals**

**Tuesday, September 20, 2011, Iron County Courthouse, Hurley, WI, Iron County**

This workshop is designed for new zoning board of adjustment and appeals members and those who would like a refresher. Zoning staff, plan commission members, realtors, county board members and other interested persons are also encouraged to attend. The workshop will provide information about the decisions made by the zoning board and the procedures and legal standards that apply. Plenty of time will also be provided to discuss local issues.

# Why does the new shoreland zoning rule limit impervious surfaces like rooftops and driveways?

## Why do we have shoreland zoning ?

The Wisconsin legislature adopted shoreland zoning in 1966. Their purposes for shoreland zoning included:

- Protecting spawning grounds and fisheries
- Preventing and controlling water pollution
- Keeping shore cover and natural scenic beauty<sup>1</sup>

## Why do we have impervious surface limits?



In the 40+ years since the original shoreland zoning rule many scientific studies from around the U.S. showed that hard or impervious surfaces like rooftops and driveways make a big difference in the quality of lakes and rivers. Impervious surfaces prevent water from soaking into the ground and thereby increase runoff that carries fertilizers, pesticides and other pollutants to the lakes and streams. For instance, a parking lot produces 16 times more runoff during a one-inch rainstorm than a meadow of the same size.<sup>2</sup>

Studies of 47 Wisconsin streams and found that fish populations decline dramatically when more than 8-12% of the watershed is covered with hard surfaces such as rooftops, roads and driveways. Streams with more than 12% hard surfaces have consistently poor fish communities.<sup>3</sup> The same trend of poor fisheries with increased impervious surfaces was found in a 2008 study of 164 Wisconsin lakes.<sup>4</sup> Hard surfaces harm fisheries because:

- Warm runoff from roads and other hard surfaces raises water temperatures and decreases oxygen levels, eliminating some fish species
- Sediment carried in the runoff creates cloudy water, so fish that hunt by sight have a hard time finding dinner
- Sediment covers spawning areas and clogs the gills of some fish

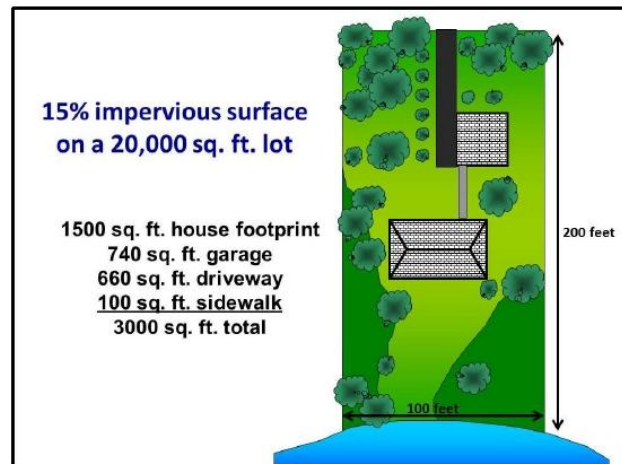


Economic studies during the same timeframe found that to protect waterfront property investments, we need to protect water quality. Not surprisingly, people prefer clean water and will pay more to live on lakes with better water quality. A study of over 1200 waterfront properties in Minnesota found when water clarity changed by 3 feet changes in property prices for these lakes are tens of thousands to millions of dollars.<sup>5</sup>

## What does the 2010 shoreland zoning rule say about impervious surfaces?

Within 300 feet of lakes and streams, landowners may:

- Keep the impervious surfaces you have
- Expand impervious surfaces up to 15% of the area within 300 feet of the lake or stream without a permit.
- Expand impervious surfaces between 15% and 30% of the area within 300 feet of the lake or stream with a permit and mitigation.
- An impervious surface is defined in the rule as “an area that releases as runoff all or a majority of the precipitation that falls on it. Impervious surface excludes frozen soil but includes rooftops, sidewalks, driveways, parking lots, and streets unless specifically designed, constructed and maintained to be pervious.”<sup>6</sup> Counties have some flexibility in how they apply the impervious surface standard.



## Ways to work with the impervious surface standard

- **Limit hard surfaces and covered areas** that prevent water from seeping into the ground. When considering additions, decide whether the extra space is really needed. Perhaps you could build up instead of out. Or remove unused impervious surface to balance new impervious surface. Also consider runoff from decks, sidewalks and parking areas.
- **Consider using pervious (porous) building materials** when designing driveways, patios, walkways, and parking areas. A porous surface will absorb water and reduce flows to the lake or stream. Gravel areas become compacted and result in nearly as much runoff as paved surfaces. Pervious pavers are an option for areas that do not have heavy traffic.



Written by Lynn Markham, Land Use Specialist with the UW-Extension Center for Land Use Education. 2011. [www.uwsp.edu/cnr/landcenter](http://www.uwsp.edu/cnr/landcenter) 715.346.3879

### References:

- <sup>1</sup> Chapter NR 115: Wisconsin's Shoreland Protection Program. <http://legis.wisconsin.gov/rsb/code/nr/nr115.pdf>
- <sup>2</sup> Schueler, T. 1994. The Importance of Imperviousness. *Watershed Protection Techniques*, 1(3):100-111.
- <sup>3</sup> Wang, L., J. Lyons, P. Kanehl, R. Bannerman, and E. Emmons 2000. Watershed Urbanization and Changes in Fish Communities in Southeastern Wisconsin Streams. *Journal of the American Water Resources Association*. 36:5(1173-1187); Wang, L., J. Lyons, and P. Kanehl 2001. Impacts of Urbanization on Stream Habitat and Fish Across Multiple Spatial Scales. *Environmental Management*. 28(2):255-266.
- <sup>4</sup> Garrison, Paul et al. Implementation and interpretation of lakes assessment data for the Upper Midwest. Final report to the U.S. EPA. Grant No. X7-83254601. November 2008. pp.47-48
- <sup>5</sup> Krysel, Charles et al. June 2003. Lakeshore property values and water quality: Evidence from property sales in the Mississippi headwaters region. [www.friendscvsf.org/bsu\\_study.pdf](http://www.friendscvsf.org/bsu_study.pdf)
- <sup>6</sup> Chapter NR 115: Wisconsin's Shoreland Protection Program. <http://legis.wisconsin.gov/rsb/code/nr/nr115.pdf>

**WCCA 2011 FALL CONFERENCE  
Devil's Head Ski & Golf Resort – Baraboo, WI  
October 12-14, 2011**

**Wednesday, October 12, 2011**

<b>8:00 - 10:00 a.m.</b>	<b>WCCA Executive Board Meeting</b>
<b>10:00 – 12:00 p.m.</b>	<b>Team Building Exercise-Devil's Head or Devil's Lake</b>
<b>12:00 – 12:30 p.m.</b>	<b>Registration</b>
<b>12:30 – 12:45 p.m.</b>	<b>Welcome and announcements-Mark Steward</b>
<b>1:00 – 2:00 p.m.</b>	<b>Wetland Delineations at Int'l Crane Foundation – Cherie Hagen/WDNR &amp; Pat Trochlell –</b>
	<b><i>Costs for this session are included with registration. Buses will be provided for transportation to the site. Begin boarding buses at 12:45!</i></b>
<b>2:00 – 4:00 p.m.</b>	<b>International Crane Foundation Tour &amp; Pervious Surface Installation</b>
<b>4:15 – 5:00 p.m.</b>	<b>Business Meeting</b>
<b>5:00 – 6:00 p.m.</b>	<b>Sparkling Conversation &amp; Social Hour</b>
<b>6:00 – 7:00 p.m.</b>	<b>Dinner- Recognition of Retirees Acoustic Entertainment by Nonconformists around fire pit</b>

**Thursday, October 13, 2011**

<b>7:30 – 8:30 a.m.</b>	<b>BREAKFAST ON YOUR OWN (Cornucopia Restaurant open) PAST PRESIDENTS BREAKFAST at the Cornucopia - Upper</b>
<b>8:30 – 9:30 a.m.</b>	<b>Program Updates: DNR-Gary Heinrichs DATCP-Keith Foye WCA-Doug Parrott CLUE-Aaron Thompson Ph.D</b>
<b>9:30 – 9:45 a.m.</b>	<b>BREAK</b>
<b>9:45 – 10:30 a.m.</b>	<b>Reversing the Loss - A Strategy to Protect, Restore &amp; Explore WI Wetlands And the Wetland Identification Toolkit- Cherie Hagen/WDNR</b>
<b>10:30 – 12:00 a.m.</b>	<b>Frac/Silica Sand Mining Panel: Bruce Brown Ph.D, P.G./Senior Geologist-WI Geological &amp; Nat Hist Survey Kevin Lien-Trempealeau County Cleo Herrick-Dunn County</b>
<b>12:00 – 1:00 p.m.</b>	<b>LUNCH</b>

- 1:00 – 2:00 p.m. NR115 Update- Heidi Kennedy
- 2:00 – 3:00 p.m. Impervious Surfaces Regulation Panel Discussion – Lynn Markham
- 3:00 – 3:15 p.m. BREAK
- 3:15 – 4:00 p.m. Improving Communication Between the Public and Private Sectors  
Jerry Deschane/Wisconsin Builders Association
- 4:00 – 5:00 p.m. 911 Addressing Panel – What works, What doesn't, Fees, etc.  
Becky Frisch – Langlade County  
Steve Rannenber – Douglas County
- 5:00 – 6:00 p.m. Sparkling Conversation & Social Hour  
Silent Auction –to benefit Scholarship Fund
- 6:00 p.m. DINNER BANQUET TO INCLUDE:  
❖ Door Prizes  
❖ Awards

**Friday, October 14, 2011**

7:30 – 8:30 a.m. BREAKFAST BUFFET (DANTE'S)

<u>Concurrent Session A – POWTS</u>		<u>Concurrent Session B – Land Use</u>	
8:30 – 9:00 a.m.	POWTS Program updates - Roman Kaminski – DSPS	8:30 – 9:30 a.m.	Legislative Process 101-Doug Parrott, WCA
9:00 – 10:00 a.m.	Time of Sale POWTS Evaluation Ordinances -Todd Stair, WOWRA President	9:30 - 10:00 a.m.	Devils Head – Processes, Permits, Struggles & Successes-Joe Vittngl
10:00 – 10:15 a.m.	Break – Drawing for 2 nights stay at Devil's Head Resort	10:00 – 10:15 a.m.	Break – Drawing for 2 nights stay at Devil's Head Resort
10:15 – 11:00 a.m.	Legislation & Land Use Impact - Tom Larson /Wisconsin Realtors Assoc.	10:15 – 11:00 p.m.	Farmland Preservation/Working Lands CUP Option -Brian Simmert/Possible co-speaker
11:00 – 12:00 p.m.	Large POWTS Installation- Onsite session at Waters Edge- Brian Cunningham – drive to site on your own	11:00 – 12:00 p.m.	County Media Opportunities- Parthé Visual Communications Group

*\*Continuing Ed. Credits Available for POWTS Session*

12:00 p.m. Conference Adjourns with Sincerest Thanks for Attending!

***Safe Travels!!***

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# 2011 WCCA FALL CONFERENCE REGISTRATION FORM

October 12-14, 2011

Devil's Head Resort, S6330 Bluff Road, Merrimac, WI 53561

Please fill out separate forms for each paying attendee. Make checks payable to WCCA. Mail forms with payment to: **CeCe Tesky, Wisconsin County Code Administrators, Rusk County Zoning, 311 E Miner Ave, Suite N110, Ladysmith WI 54848** Phone: 715.532-2156. Fax 715.532-2252

Registration Deadline: September 30, 2011. Extra \$15 fee after September 30. Registration fees will be refunded if you cancel before October 7, 2011.

**For hotel reservations, please fax the attached reservation form by OCTOBER 1, 2011 to 608-493-2176. Rooms are \$70 / night single occupancy**

Name \_\_\_\_\_ County/Agency \_\_\_\_\_

Address \_\_\_\_\_ E-mail \_\_\_\_\_

City \_\_\_\_\_ Zip \_\_\_\_\_ Day Phone \_\_\_\_\_

### CONFERENCE FEES

(Full packages include sessions, materials, meals and breaks)

**I WILL BE ATTENDING THE INTN'L CRANE FOUNDATION TOUR** .....  YES  NO

WCCA Member Full Conference Package ..... \$125

Non-Member Full Conference Package (includes membership fee)..... \$165

Full Time Student (meals are not included with this registration)..... FREE

Partial Conference Packages (no meals included)

Wednesday Afternoon..... \$35

Thursday Morning ..... \$35

Thursday Afternoon ..... \$35

Friday Morning ..... \$35

**Meals for spouses, students and partial day attendees**

Wednesday Dinner ..... \$25

Thursday Lunch..... \$18

Thursday Dinner..... \$25

Friday Breakfast..... \$16

Extra fee if paid after September 30..... \$15

TOTAL (make check payable to WCCA)..... \_\_\_\_\_

Please let us know if you have any dietary restrictions or special needs: \_\_\_\_\_

If you have questions about registration or any other conference questions, please contact CeCe Tesky @ 715.532.2156.



Group Name: WCCA Wisconsin County Code Administrators
Dates: October 12 - 14, 2011

Reservations must be made utilizing this form and be received by October 1, 2011.
Reservations received after this date will be on a space available basis.

Accommodations: Devil's Head Resort is pleased to provide the WCCA with lodging rooms that include two double beds, full bath, in-room coffee makers, hair dryers, irons and ironing boards. Many of our rooms have been updated to include flat screen televisions. Some rooms have refrigerators, but these cannot be guaranteed in each room.

Check-in: 4:00pm Check-out: 12:00pm

Table with 2 columns: Room, Room Rate. Row 1: Lodge (2 Dbl Beds), \$70

Deposits: Deposits are not required. In lieu of paying by credit card, please make checks or money orders payable to: Devil's Head Resort

Arrival Date: Departure Date:

Name:

Address:

City: State: Zip: Phone: (Home)

E-mail: Phone: (Work)

\* E-mail address will be used for the sole purpose of sending reservation confirmations and will not be added to any mailing list.

Number of Adults in Party: Conference attendees sharing the same room:

Special Requests: (First floor, etc.):

Devil's Head Resort is a smoke-free Resort. No smoking is allowed in any interior space.
Devil's Head Resort does its best to accommodate requests, but cannot guarantee them.

Credit Card #: Expiration Date:

Signature: Today's Date:

Please send to: Devil's Head Resort
S6630 Bluff Road
Merrimac, WI 53561

Fax: (608)493-2176

Email: groupsales@devilsheadresort.com

# DISTRICT REPORTS

West Central Report  
 Dave Gifford—Barron County




No Report

South East District  
 --Colin




No Report.

East Central District –  
 Sue Vanden Langenberg, Door County




In that the EC district only meets between the months of November and March, I have nothing to share from our district. Our next meeting will most likely be hosted by Brown County.  
**Go PACK Go!**

North West District Report  
 Dan J. Bowers – Lincoln County




The Northwest District met in Haywar August 17, 2011. We discussed the delayed implementation of NR115 and its effect on our Counties. Two of the Counties in our District will continue to move forward with public hearings and amendments to Shoreland Ordinances. The remaining Counties will likely hold off on making necessary changes until later. However, we were reminded to file for extensions to any grants we applied for in making those changes. Several Counties shared mitigation strategies they currently utilize in their Shoreland Ordinances. We also discussed the loss of a 2<sup>nd</sup> Waste Water Specialist to our district and no certainty in refilling those positions. A letter was written to the current Secretary of DSPPS informing them of our plight. No response was received. We meet again in December.

Central District  
 Missy Sorenson – Green Lake County




No Report

North East Wisconsin County Code Administrators  
 Submitted by District Rep. Rebecca J. Frisch



No Report.

Southwest District  
 -- Dan Everson, Dane County



Next meeting September 23, 2011 in Crawford County.

**WCCA**  
330 Court Street  
Eagle River, WI 54521

**Phone**  
(715) 479-3620

**Fax**  
(715) 479-3752



October 18, 1979  
Dave Bylsma Pepin County and Tom Nelson St. Croix County

Submission of Articles:  
WCCA Welcomes articles, letters to the editor, articles from the WCCA districts, calendar listings, etc. Please send anything that may be of interest to other zoning administrators in Wisconsin. Articles may be submitted by mail, fax or email. Content of the articles does not necessarily represent the position of WCCA, the WCCA Executive Committee, or the editor.

Deadlines:  
Spring Issue March 15  
Summer Issue June 15  
Fall Issue September 15  
Winter Issue December 15

Dates to Remember:  
Executive Board Meeting  
August 26, 2011  
Fall Conference  
October 12-14, 2011

**Don't forget your 2011 Annual Dues**

## 2011 WCCA Executive Board

President, Mark Steward  
608-393-7839  
[marksteward7@yahoo.com](mailto:marksteward7@yahoo.com)  
Past President, Karl Jennrich  
Oneida County Land Records & Regulations Department  
715-369-6130 (office) / 715-369-6268 (fax)  
[kjennrich@co.oneida.wi.us](mailto:kjennrich@co.oneida.wi.us)

1<sup>st</sup> Vice President, Paul Van Eijl  
Buffalo County Zoning  
PO Box 492  
Alma, WI 54610-0492  
[Paul.vaneijl@buffalocounty.com](mailto:Paul.vaneijl@buffalocounty.com)

2<sup>nd</sup> Vice President, Steve Rannenberg  
Douglas County Zoning  
715-395-1380 (office) / 715-395-7643 (fax)  
[rannenberg@ci.superior.wi.us](mailto:rannenberg@ci.superior.wi.us)

Secretary/Treasurer,  
Northeast District Representative, Rebecca Frisch  
Langlade County Resource Center  
837 Clermont Street  
Antigo, WI 54409  
(715) 627-6206  
(715) 627-6281 (fax)  
[rfrisch@co.langlade.wi.us](mailto:rfrisch@co.langlade.wi.us)

Central District Representative, Missy Sorenson  
Green Lake County  
492 Hill Street  
PO Box 3188  
Green Lake, WI 54941  
920-294-4028 (office) / 920-294-4104 (fax)  
[msorenson@co.green-lake.wi.us](mailto:msorenson@co.green-lake.wi.us)

Southern District Representative, Daniel Everson  
Plan Dev- Zoning & Plat Review  
210 Martin Luther King Jr. Blvd  
Madison, WI 53703  
608-267-1541 (office) / 608-267-1540 (fax)  
[everson.daniel@co.dane.wi.us](mailto:everson.daniel@co.dane.wi.us)

Northwest District Representative, Dan Bowers  
Lincoln County Zoning Department  
801 N. Sales Street, Suite 103  
Merrill, WI 54452  
715-539-1087 (office) / 715-539-8325 (fax)  
[DBowers@co.lincoln.wi.us](mailto:DBowers@co.lincoln.wi.us)

West Central District Representative, David Gifford  
Barron County Government Center  
330 E LaSalle Ave, Rm 2104  
Barron, WI 54812  
(715) 537-6375  
(715) 537-6847 (Fax)

[dave.gifford@co.barron.wi.us](mailto:dave.gifford@co.barron.wi.us)  
East Central District Representative, Sue VandenLangenberg  
Door County Government Center  
Planning Department - 3rd Floor  
421 Nebraska Street  
Sturgeon Bay, WI 54235  
(920) 746-2323 (office) / (920) 746-2387 (fax) (  
[svanden@co.door.wi.us](mailto:svanden@co.door.wi.us)

Southeast District Representative, Colin Byrnes  
Rock County Planning and Development  
East Wing, Room 266  
51 South Main Street  
Janesville, WI 53545  
608-757-5587 (office) / 608-757-5586 (fax)

Visit the WCCA webpage for up-to-date news and information between issues of the Decoder Newsletter

[www.wccadm.com](http://www.wccadm.com)